RALPH DLG. TORRES Governor



GOV. COMM: 22-63 (HOUSE)

ARNOLD I. PALACIOS Lieutenant Governor

2 D AUG 2021

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS OFFICE OF THE GOVERNOR

The Honorable Jude U. Hofschneider President of the Senate Twenty-Second Northern Marianas Commonwealth Legislature Saipan, MP 96950

The Honorable Edmund S. Villagomez Speaker, House of Representatives Twenty-Second Northern Marianas Commonwealth Legislature Saipan, MP 96950

D. 8/20/21

Dear Mr. President and Mr. Speaker:

This is to inform you that I have signed into law **Senate Bill No. 22-26, SD1** entitled, "To Amend 1 CMC § 2263 to require a special election to fill a Board of Education vacancy; to clarify when an elected member of the board must resign from his or her PSS employment; to amend 1CMC § 6502(f); and for other purposes.," which was passed by the Senate and the House of Representatives of the Twenty-Second Northern Marianas Commonwealth Legislature.

This bill becomes **Public Law No. 22-04**. Copies bearing my signature are forwarded for your reference.

Sincerely G. TORI RAI PHD Governor

cc: Lt. Governor; Press Secretary; Public School System; Board of Education; Commonwealth Election Commission; Attorney General; Law Revision Commission; Public Auditor; Special Assistant for Administration; Special Assistant for Programs and Legislative Review

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THE SENATE

TWENTY-SECOND NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

SENATE BILL NO. 22-26, SD1

AN ACT

To amend 1 CMC § 2263 to require a special election to fill a Board of Education vacancy; to clarify when an elected member of the board must resign from his or her PSS employment; to amend 1 CMC § 6502(f); and for other purposes.

SENATE ACTION

Offered by Senator(s): Justo S. Quitugua

Date: February 19, 2021

Referred to: Health, Education, and Welfare Committee

Standing Committee Report No.: 22-04 – Adopted 03/12/21

Final Reading: March 12, 2021

HOUSE ACTION

Referred to: Education Committee Standing Committee Report No.: 22-18 Adopted on 07/06/21 First and Final Reading: July 06, 2021

> DOLORES S. BERMUDES SENATE CLERK

Public Law No. 22-04



THE SENATE TWENTY-SECOND NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

FIRST REGULAR SESSION, 2021

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S. B. NO. <u>22-26</u>, SD1

AN ACT

To amend 1 CMC § 2263 to require a special election to fill a Board of Education vacancy; to clarify when an elected member of the board must resign from his or her PSS employment; to amend 1 CMC § 6502(f); and for other purposes.

BE IT ENACTED BY THE TWENTY-SECOND NORTHERN MARIANAS **COMMONWEALTH LEGISLATURE:**

Section 1. Findings and Purpose. The Legislature finds that NMI Constitution Art. XV, Sec. 1 established a representative Board of Education to formulate policy and exercise control over the public school system through the Commissioner of the Public School System. Art. XV, Sec. 1 provides for the number of board members and their qualifications. However, Art. XV, Sec. 1 does not discuss what happens when there is a vacancy on the Board of Education due to death, resignation, or removal of a member. In addition, Art. XV, Sec. 1 does not have a provision addressing what happens in the event there is no candidate certified to run for a seat on the Board of Education, which is what happened in the Second Senatorial District in the 2018 election. One person withdrew his candidacy and the other person was not certified to be a candidate for the Board of 10 Education. 11

Although the NMI Constitution does not address Board of Education vacancies, 12 CNMI statute set forth at 1 CMC § 2263 addresses vacancies on the Board of Education. 13 Specifically, 1 CMC § 2263(a) provides that a vacancy on the board caused by death, 14 resignation, or removal of a member shall be filled by appointing the candidate with the 15 next highest number of votes for that board seat. This vacancy provision is consistent with 16

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SENATE BILL NO. <u>22-26, SD1</u>

vacancy provisions of other elected offices and positions. Additionally, 1 CMC § 2263(a) provides that "[i]f no candidate is interested in filling the vacancy, the Governor shall appoint someone from that senatorial district." The Legislature finds that this appointment procedure is solely based on the governor's discretion and is not a true representation of the people of the respective Senatorial District.

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The Legislature further finds that NMI Constitution Article XV, Section 1(c) 6 provides that "[t]he board of education shall have five members, elected at large on a non-7 partisan basis . . ." Id. The Office of the Attorney General commented that to be properly 8 seated on the board, all the five members must have received the approval of the electorate 9 in a general election. A court could determine that holding a special election to fill a vacant 10 board seat is the alternative that mirrors the intent of the drafters of Article XV, and not the 11 appointment and confirmation process. Moreover, the special election should be held 12 within 30 days after a vacancy on the board is declared or the general election results are 13 certified if no candidate is certified during a general election to ensure that each senatorial 14 district is properly represented on the Board of Education. The leaders of each respective 15 community can assist and encourage qualified members of their community to be a 16 17 candidate for the Board of Education when there is a vacancy.

The Legislature also finds that 1 CMC § 2263(a) must be amended to clarify that 18 any elected member of the board who is also employed by the Public School System must 19 resign from his or her office once the Commonwealth Election Commission certifies that 20 the person is duly elected as a member of the Board of Education. As a candidate for 21 office, the PSS employee must only take a leave of absence. In line with the amendments 22 to 1 CMC § 2263, the special election provision set forth in 1 CMC § 6502(f) must also be 23 amended to mandate a special election for a vacancy on the board in lieu of an appointment 24 by the Governor. Accordingly, the purpose of this Act is to require a special election to fill 25 a vacant position of the Board of Education to be consistent with the intent of NMI 26 Constitution Article XV, Section 1, to clarify that a PSS employee who is elected to be a 27 member of the Board of Education must resign from his or her employment at PSS upon 28 certification of the person's election to the Board of Education and to amend 1 CMC § 29

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6502(f) to mandate a special election if there is a vacancy on the Board of Education and there is no interested candidate upon a vacancy or qualified candidate during a general election.

Section 2. Amendment. 1 CMC § 6502(f) is hereby amended to read as follows:

"(f) In case of a vacancy on the Board of Education, the vacancy <u>shall be</u> <u>filled</u> Governor shall appoint a replacement pursuant to 1 CMC § 2263 regardless</u> of the time remaining in the term of office."

Section 3. <u>Amendment</u>. 1 CMC § 2263 is hereby amended by adding a new subsection (b) and (c) and renumbering the remaining subsection to read as follows:

"§ 2263. Board of Education: Vacancies.

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(a) Any vacancy on the board caused by the death, resignation, or removal of an appointed member shall be filled in the same manner as the original appointment to serve the unexpired term of that vacancy. Upon a vacancy on the board caused by the death, resignation, or removal of an elected member, the Governor shall appoint the candidate who received the next highest number of votes in the same election and district where the former board member was elected <u>regardless of the time remaining in the term of office</u>.

(b) If no candidate is interested in filling the vacancy or no person is certified as a candidate during a general election, a vacancy on the Board of Education shall be filled by a special election the Governor shall appoint someone from that senatorial district. The Commonwealth Election Commission shall conduct a special election to fill such a vacancy within 30 60 days after a vacancy on the board is declared or the general election results are certified if no person is certified as a candidate during a general election to fill such vacancy.

(c) Elected members who are employed by the Public School System, shall resign from their employment upon certification that they are <u>duly elected as a</u> <u>member of the Board of Education</u> a candidate by the Board of Elections.

(d) In the event the appointed Teacher Representative is not able to serve the complete term, or resigns, the Commissioner shall submit the name of the

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second candidate in the last run-off election to the Governor to appoint as the new Teacher Representative to complete the remaining period of the term."

Section 4. <u>Severability</u>. If any provision of this Act or the application of any such provision to any person or circumstance should be held invalid by a court of competent jurisdiction, the remainder of this Act or the application of its provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.

Section 5. <u>Savings Clause</u>. This Act and any repealer contained herein shall not be construed as affecting any existing right acquired under contract or acquired under statutes repealed or under any rule, regulation, or order adopted under the statutes. Repealers contained in this Act shall not affect any proceeding instituted under or pursuant to prior law. The enactment of the Act shall not have the effect of terminating, or in any way modifying, any liability, civil or criminal, which shall already be in existence on the date this Act becomes effective.

Section 6. <u>Effective Date</u>. This Act shall take effect upon its approval by the Governor or becoming law without such approval.

CERTIFIED BY:

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JUDE U. HOFSCHNEIDER PRESIDENT OF/THE SENATE

ATTESTED BY:

VICTOR B. HOCOG SENATE LEGISLATIVE SECRETARY

day of 2021 RAI RES

Governor Commonwealth of the Northern Mariana Islands

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