





David M. Apatang
Lieutenant Governor

# COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS OFFICE OF THE GOVERNOR

October 02, 2024

GOV2025-001

The Honorable Edmund S. Villagomez Speaker, House of Representatives Twenty-Third Northern Marianas Commonwealth Legislature Saipan, MP 96950

The Honorable Edith E. Deleon Guerrero President of the Senate Twenty-Third Northern Marianas Commonwealth Legislature Saipan, MP 96950

Dear Mr. Speaker and Madame President:

This is to inform you that I have signed into law **House Bill No. 23-50**, entitled, "To remove marijuana from all pre-employment drug testing for government applicants with certain exceptions; and for other purposes.," which was passed by the House of Representatives and the Senate of the Twenty-Third Northern Marianas Commonwealth Legislature.

This bill becomes Public Law No. 23-27. Copies bearing my signature are forwarded for your reference.

Sincerely,

ARNOLD I. PALACIOS

Governor

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cc: Lieutenant Governor; Attorney General; Commonwealth Law Revision; Public Auditor; Office of Personnel Management; Special Assistant for Administration; Programs and Legislative Review Office



# TWENTY-THIRD NORTHERN MARIANA COMMONWEALTH LEGISLATURE

# IN THE HOUSE OF REPRESENTATIVES

SECOND SPECIAL SESSION

MAY 10, 2023

REPRESENTATIVE DIEGO V.F. CAMACHO OF SAIPAN PRECINCT 1 (for himself, Representatives Joel C. Camacho, Marissa R. Flores, Thomas J. DlC. Manglona, Edwin K. Propst, and John Paul P. Sablan) in an open and public meeting with an opportunity for the public to comment, introduced the following Bill:

### H. B. No. 23-50

### AN ACT

TO REMOVE MARIJUANA FROM ALL PRE-EMPLOYMENT DRUG TESTING FOR GOVERNMENT APPLICANTS WITH CERTAIN EXCEPTIONS; AND FOR OTHER PURPOSES.

#### IN THE HOUSE OF REPRESENTATIVES

The Bill was referred to the House Committee on Judiciary and Governmental Operations, which submitted Standing Committee Report 23-33, adopted 7/28/2023.

THE BILL WAS PASSED BY THE HOUSE OF REPRESENTATIVES ON FIRST AND FINAL READING, JULY 28, 2023;

without amendments and transmitted to THE SENATE.

#### IN THE SENATE

The Bill was referred to the Senate Committee on Judiciary, Government, and Law, which submitted Standing Committee Report 23-97, adopted 8/21/2024.

THE BILL WAS PASSED BY THE SENATE ON FIRST AND FINAL READING, AUGUST 21, 2024; without amendments and returned to THE HOUSE OF REPRESENTATIVES.

H. B. No. 23-50 is duly passed by the Twenty-Third Northern Marianas Commonwealth Legislature.

Linda B. Muña, House Clerk



TWENTY-THIRD NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

# IN THE HOUSE OF REPRESENTATIVES

FIRST DAY, FIFTH SPECIAL SESSION
JULY 28, 2023

# H. B. No. 23-50

## AN ACT

TO REMOVE MARIJUANA FROM ALL PRE-EMPLOYMENT DRUG TESTING FOR GOVERNMENT APPLICANTS WITH CERTAIN EXCEPTIONS; AND FOR OTHER PURPOSES.

# BE IT ENACTED BY THE TWENTY-THIRD NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:

### SECTION 1. FINDINGS AND PURPOSES.

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The enactment of Public Law 20-66, the "Taulamwaar Sensible CNMI Cannabis Act of 2018", authorized personal, medicinal, and commercial use of cannabis or marijuana in the CNMI provided that such activity occurs pursuant the provisions set forth in the Act. However, Public Law 20-66 did not change or amend the drug testing polices of the CNMI government, which still includes testing for marijuana as a condition of employment. For example, see Title 120 (Office of Personnel Management) NMIAC § 12-10-320(f)(1) (Pre-employment Testing) ("At the time of application, persons applying for any position within the excepted service will be notified that any offer of employment is contingent upon a

negative urine test. After receiving an offer of employment, the candidate shall be tested for the presence of cocaine, marijuana, opiates, amphetamines, and phencyclidine in the urine.").

The Legislature intended to regulate the use of marijuana similar to the use of alcohol. This approach should include the use of alcohol and marijuana at the workplace. Government employers do not prohibit employees or applicants from engaging in off-duty legalized alcohol use. Such employers should do the same with marijuana use.

All CNMI employers have adopted an Alcohol and Drug Free Workplace Policy that prohibits the use or possession of alcohol or illegal drugs as well as prohibits employees from being under the influence of alcohol and drugs at the workplace. These policies provide for alcohol and drug testing during employment in response to certain work-related behavior. However, alcohol is not included in the pre-employment drug testing for prospective employees or applicants.

Marijuana, which is no longer an illegal drug under CNMI law, should not be included in the pre-employment testing for prospective employees, except for certain employees including enforcement officers, firefighters, first responders, employees in safety sensitive positions, and federally funded employees. However, employees should still be subject to reasonable suspicion testing and post-accident testing to comply with the policy that employees shall not be under the influence of alcohol or drugs when at work. Moreover, employers have an obligation to provide a safe work environment and to protect all its employees from other employees who are under the influence of alcohol or drugs when at work.

The Legislature finds that other jurisdictions that have enacted legalized marijuana in their state or territory have also enacted laws prohibiting pre-

employment testing for marijuana. These US states and municipalities include Maine, Nevada, City of Rochester (NY), City of Richmond (VA), New York City, and Washington, DC. There are several other state legislatures reviewing similar legislation to limit or prohibit pre-employment testing for marijuana. Accordingly, the purpose of this legislation is to remove marijuana from pre-employment drug testing of prospective employees or applicants by all government employers with certain exceptions.

### SECTION 2. AMENDMENT.

Title 1, Division 8, Part 5. Drug Testing of the Commonwealth Code is hereby amended by adding a new section 8603 to read as follows:

### "§ 8603. Exclusion of Drug Testing for Marijuana.

- (a) <u>Pre-employment Testing</u>. Except as otherwise provided in subsection (b), pre-employment testing of persons applying for any position within the government of the Commonwealth of the Northern Mariana Islands (CNMI) shall not include testing for the presence of marijuana, as defined in 4 CMC § 53005(u).
- (b) Exceptions. The provisions of subsection (a) shall not apply to preemployment testing for the presence of marijuana in applicants for government jobs in safety sensitive positions, meaning jobs that involve activities which directly affect the safety of one or more persons, including the operation of motor vehicles, heavy machinery, emergency services or the carrying of firearms. Each department, entity or organization head, in conjunction with the Director of Personnel Management, shall identify in writing all positions that shall be considered safety-sensitive positions.

(c) Federal laws. This section does not preempt any federal laws requiring an applicant to be tested for controlled substances, including 3 federal laws governing CNMI employees subject to federal funding, federal benefits or a federal contract. 4 5 (d) Applicability. This section does not apply to any laws or policies mandating any other type of testing, including random testing, suspicion 6 testing and post-accident testing. (e) Updating regulations and policies. All government agencies shall amend their regulations and policies to comply with this section before the effective date of this law." SECTION 3. SEVERABILITY.

If any provisions of this Act or the application of any such provision to any person or circumstance should be held invalid by a court of competent jurisdiction, the remainder of this Act or the application of its provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.

### SECTION 4. SAVINGS CLAUSE.

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This Act and any repealer contained herein shall not be construed as affecting any existing right acquired under contract or acquired under statutes repealed or under any rule, regulation, or order adopted under the statutes. Repealers contained in this Act shall not affect any proceeding instituted under or pursuant to prior law. The enactment of the Act shall not have the effect of terminating, or in any way modifying, any liability, civil or criminal, which shall already be in existence on the date this Act becomes effective.

1 SECTION 5. EFFECTIVE DATE. This Act shall take effect 180 days after approval by the Governor or 2 3 becoming law without such approval. Attested to by: Linda B. Muña, House Clerk Certified by: House of Representatives 23<sup>rd</sup> Northern Marianas Commonwealth Legislature