FIFTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

THIRD REGULAR SESSION, 2007

H. B. NO. 15-219

A BILL FOR AN ACT

To provide for the establishment, regulation and control of casino gambling in the First Senatorial District (Rota); and for other purposes.

BE IT ENACTED BY THE FIFTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:

Section 1. <u>Short Title</u>. This Act may be cited as the "Rota Casino Act of 2007."
 Section 2. Definitions. As used in this Act, the term --

(a) "Casino" means a place, area, structure, subject to license under
Section 6(a) of this Act for the conduct and playing of one or more games,
including associated activities, such as money counting, surveillance, accounting,
and storage, related to such conduct and playing, provided, that such terms shall
not include areas of a resort complex or other facility exclusively devoted to other
activities, such as a hotel, golf course, etc., in which no game is conducted or
played;

10 (b) "Casino service provider" means a person subject to license under 11 Section 6(b) of this Act that offers goods or services directly related to gaming, 12 including such persons as gaming equipment manufacturers, importers, 13 distributors, or repairers; schools that teach gaming, including playing, dealing, or 14 other techniques; and casino security services;

15 (c) "Commission" means the Rota Casino Gaming Commission
16 established under Section 3 of this Act;

17 (d) "Commissioner" means a commission member of the Rota Casino18 Gaming Commission;

(e) "Commission Officer" or "Employee" means any person appointed as
a member, an officer, or employee of the Rota Casino Gaming Commission

1	whose duties and responsibilities are related to or are in support of the effectual
2	administration of this Act;
3	(f) "Commonwealth" means the Commonwealth of the Northern Mariana
4	Islands;
5	(g) "Council" means the Rota Municipal Council;
6	(h) "Domicile" means the place in which a person maintains a residence
7	with the intention of continuing that residence for an unlimited or indefinite
8	period, and to which that person has the intention of returning whenever absent,
9	even for an extended period (as codified under 1 CMC § 6003(i), the Northern
10	Mariana Islands Election Law).
11	(i) "Executive Director" means the Executive Director of the Rota Casino
12	Gaming Commission;
13	(j) "Financial Year" means the period of 12 months ending on 30
14	September in any year or, where the Rota Casino Gaming Commission approves
15	some other date as the terminating date of a financial year, in a particular case, the
16	period of 12 months ending on a date so approved.
17	(k) "Game" means any activity that includes elements of prize,
18	consideration, and chance;
19	(l) "Gaming" means the playing of any game;
20	(m) "Mayor" means the Mayor of Rota;
21	(n) "Municipality" means the Municipality of Rota in the First Senatorial
22	District, Commonwealth of the Northern Marianas;
23	(o) "Operator" means a person that actually provides the overall
24	management of the operations of a casino, whether by ownership, lease, contract,
25	agreement, or otherwise; and
26	(p) "Person" includes a natural person, as well as a partnership,
27	corporation, association, joint venture, or other business entity;
28	(q) "Rota Casino Gaming Commission" or "Commission" means the
29	regulatory agency of local government established by this Act;

(r) "Technical Amendment" means changes in the Rota Casino Act necessary to bring the Act into conformance with constitutional principles, Commonwealth-wide law, or as necessary to remove ambiguities.

(s) "Treasurer" means the Rota Municipal Treasurer.

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Section 3. Establishment of Commission.

(a) The Rota Casino Gaming Commission is hereby established and shall 6 7 consist of five members appointed by the Mayor of Rota with the advice and consent of the Rota Municipal Council. Each member shall serve a term of four 8 9 years, except that of the members first appointed, one shall serve a term of two 10 years, two shall serve a term of three years, and two shall serve a term of four 11 years, as determined by lottery. Each member shall be a citizen or national of the 12 United States and shall be a bona fide resident of and eligible to vote on Rota. 13 The terms of all the members first appointed shall be on from the first day of 14 confirmation by the confirming authority. Any vacancy shall be filled in the same 15 manner as the original appointment and for the un-expired term thereof. A 16 member may be reappointed to the Commission.

17 (b) No member of the Commission shall otherwise be an employee or 18 official of the Commonwealth, or of a municipality, agency, corporation, or other 19 instrumentality or branch of the Commonwealth, or of any agency of local 20 government of the Commonwealth, except that a member may serve without 21 additional compensation on a task force or other temporary body the work of 22 which is related to the work of the Commission. No individual may serve as a 23 member of the Commission, if such individual, or a parent or child of such 24 individual, holds or is an applicant for any license under this Act or holds any 25 direct or indirect financial interest in any person that holds or is an applicant for 26 any license under this Act.

(c) A Commission member may be removed from office by the Mayor for
cause, subject to appeal to the confirming authority, which may overrule the
Mayor, provided, that, pending any such appeal, the Mayor may suspend the

member, if the Mayor finds that the public health and welfare otherwise would be
compromised significantly. Membership on the Commission shall automatically
be forfeit upon violation of subsection (b) of this section, upon conviction of a
felony, or upon conviction of a misdemeanor involving moral turpitude.

5 (d) The Mayor may remove for cause a Commission member. Such 6 removal shall be effective 30 days after the Mayor notifies the Chairman of the 7 Commission of the need for such removal, subject to a request by the Mayor. 8 Removal of a commission member before the expiration of his/her term shall 9 occur only by majority vote of the Council, sitting as a group, and on grounds of 10 gross neglect or dereliction of duty, conviction of a misdemeanor or felony, 11 mental or physical incapacity.

(e) The Commission, as established herein and as subject to the
provisions of subsection (d) of this Section, shall not be considered an agency of
local government for purposes of Article VI, Section 8, of the Constitution of the
Commonwealth of the Northern Mariana Islands.

(f) Eligibility for appointment of a Commission member:

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17 (a) A registered voter in the Municipality of Rota, First Senatorial
18 District and a domiciliary in Rota not less than five years preceding
19 appointment.

20 (g) Members of the Commission shall each be compensated at the rate of
21 \$60,000 per year and shall be reimbursed for their actual, necessary, and
22 reasonable expenses incurred in the performance of their duties.

(h) The members of the Commission shall select one of their members to
be chairman for terms of two years each reckoned successively from the effective
date of appointments of the first members. A chairman may serve successive or
other subsequent terms as established under its rules of procedures, provided,
however, that all official meetings of the commission and any of its committee
shall take place in Rota following CNMI open public meeting laws as codified
under 1 CMC § 9901 et. seq.

1	(i) A majority decision of the five Commissioners shall determine any
2	action of the Rota Casino Gaming Commission, except that no casino or interim
3	casino authorization may be issued without the approval of four members.
4	(j) In the event that a vacancy has existed in the Commission for more
5	than 30 days, a majority of the full Commission, which consists of not less than 4
6	members, may act with respect to any matter, including the issuance of a casino
7	license or interim casino authorization.
8	Section 4. <u>Powers and Duties</u> .
9	(a) The Commission shall have all rightful powers necessary to carry out
10	the purposes of this Act.
11	(b) The Commission may, among its other powers
12	(1) issue rules and regulations as provided in Section 5 of this Act;
13	(2) issue licenses as provided in Section 6 of this Act;
14	(3) conduct hearings, compel the attendance of witnesses, and
15	administer oaths and affirmations;
16	(4) impose license and other fees pursuant to this Act; and
17	(5) issue and enforce administrative orders pertaining to one or
18	more licensees under this Act.
19	(c)(1) The Commission shall hire an Executive Director, who shall
20	serve at the pleasure of the Commission and who may also be removed by
21	the Mayor for cause. The Commission shall fix the compensation of the
22	Executive Director in accordance with the provisions of 1 CMC § 8246.
23	The Executive Director shall have such duties as may be assigned or
24	delegated by the Commission.
25	(2) The Commission may hire and employ such other staff as may
26	be necessary to carry out the purposes of this Act, and such staff shall
27	serve at the pleasure of the Commission or as the Commission may
28	provide by regulation or contract. The positions of such other staff shall
29	be exempt from the Civil Service, provided that such other staff shall be

1	compensated at levels roughly comparable to equivalent positions in the
2	classified Civil Service, taking into consideration their conditions of
3	employment.
4	Section 5. <u>Rules and Regulations</u> .
5	(a) The Commission shall promulgate rules and regulations to carry out
6	the purposes of this Act. The Commission may, in addition to any other purpose,
7	use such rules and regulations to interpret, enlarge upon, define, further define, or
8	refine any provision of this title. Such rules and regulations shall take into
9	consideration the need for companies generally to be able to participate in the
10	gaming industry in the Municipality without jeopardizing their ability to maintain
11	or receive gaming licenses from other United States or foreign jurisdictions.
12	(b) Subject to the other provisions of this Act, the rules and regulations
13	shall, at a minimum, provide for the following:
14	(1) A code of ethics for the members of the Commission and its
15	officers and employees.
16	(2) Investigation or other means to ensure the suitability of
17	owners, operators, and employees of casinos and other persons licensed
18	under this Act;
19	(3) Means to ensure insofar as possible the continuing fiscal
20	capability of casino owners and operators and to protect the public in the
21	event that such capability is significantly diminished.
22	(4) Means to exclude from the gaming areas of a casino
23	individuals under 18 years of age.
24	(5) The exclusion and removal of undesirable persons from
25	casinos.
26	(6) Civil penalties for the violation of provisions of this title or of
27	regulations issued pursuant to this Act.

1	Section 6. <u>Licenses</u> .
2	(a) <u>Casino Licenses</u> .
3	(1)(A) The Commission shall, by regulation, set forth
4	licensing criteria for the ownership and operation of casinos on
5	Rota, provided that such licensing criteria shall not be designed to
6	give any casino a competitive advantage over any other casino.
7	(B) There shall be no restrictions on the total number of
8	casino licenses. However, the Commission may establish a cap in
9	the number of licenses should it become necessary.
10	(C) There shall be no general restrictions on the number of
11	casinos that may be owned or operated by a single person or group
12	of persons, provided that such restrictions may be imposed on a
13	specific person or group if, as a result of an investigation or other
14	circumstance, the Commission determines that such restrictions are
15	warranted.
16	(b) Casino Service Providers. The Commission shall, by regulation,
17	determine which types of casino service providers shall require licensing under
18	this Act and shall, subject to Section 6 of this Act, provide for such licensing.
19	(c) <u>Individual Licenses</u> .
20	(1) The Commission may, consistent with and in addition to other
21	applicable Commonwealth laws and regulations, license or otherwise
22	regulate the employment of individuals by or in casinos.
23	(2) The Commission may provide for the licensing of such types
24	of employees of casino service providers as the Commission determines
25	should be licensed, and of other types of individuals (other than patrons)
26	who the Commission determines should be licensed because of their
27	association with or presence in a casino.

1	(d) Term of Licenses.
2	(1) Once granted, a license shall remain in force until it is revoked
3	or surrendered under conditions specified in regulations promulgated
4	pursuant to this Act, except during any period during which it is
5	suspended as provided in such regulations.
6	(2) No property right shall accrue to any person in or by virtue of
7	any license issued under this Act.
8	(3) Notwithstanding the provisions of subsection (d)(2), in order
9	to induce investment in the Municipality, the Commission may enter into
10	contracts with applicants for casinos to be located within large new
11	development projects or large expansions of existing development
12	pursuant to which the applicant, if it is granted a casino license, is
13	guaranteed a minimum term of years during which any law to terminate
14	the operation of casinos, or any law or regulation that would work to limit
15	significantly the operation of that casino, shall not apply to that casino.
16	The Commission shall determine the minimum level of new investment
17	required to qualify for such a contract, which shall not be less than \$25
18	million, and may provide longer guaranteed terms for larger investments,
19	except that no guarantee shall be for a term longer than 40 years.
20	(e) Inspection and Monitoring. The Commission shall provide by
21	regulation, as a condition of a casino or casino service provider license, that the
22	Commission or its authorized representatives may inspect and monitor at any time
23	and with or without notice, any part of a licensed casino, its gaming operations,
24	equipment, records, and related activities and any similar area or activity of a
25	licensed casino service provider, and that a law enforcement officer may enter any
26	such area as provided in Section 12 of this Act.
27	(f) Change of Licensee. No license may be sold, assigned, pledged,
28	transferred, or otherwise alienated or encumbered without the express written
29	permission of the Commission or as the Commission may by regulation provide.

1	A change in the ownership or control of a licensee shall be considered a transfer
2	of a license under this subsection. No sale or lease of a casino (or of a larger
3	establishment of which the casino is a part) or contract for its operation or
4	management may be entered into, except
5	(1) before a license is granted, if such sale, lease or contract was
6	considered by the Commission in its decision whether to grant the license;
7	or
8	(2) after a license is granted and after any necessary investigation,
9	with the express written permission of the Commission, which shall not be
10	withheld unreasonably.
11	Section 7. Fees and Taxes.
12	(a) <u>Casino License Fees</u> .
13	(1) The Commission may impose a casino license application fee
14	not to exceed \$100,000. Such fee shall not be refundable, except under
15	circumstances which the Commission may set forth by regulation, and
16	shall be charged only once in connection with any casino license.
17	(2) The Commission may impose annual license fees in
18	connection with casino licenses issued under this title. The first such fee
19	shall be paid upon approval of the license application and the license shall
20	be issued as of the date such fee is paid, except that, if a casino is not then
20	ready to open for gaming, the first fee for that casino shall be deposited
21	with the Commission within a period, after such approval, to be
22	determined in regulations issued by the Commission. Such deposit shall
23	be held in escrow on behalf of the licensee until the casino opens for
25	gaming or until three years have elapsed from the date the license was
26	issued, whichever first occurs, at which time the fee shall be released from
20 27	escrow and applied as the first annual license fee. Any escrow interest
28	shall be paid to the licensee, and the license shall be issued as of that date.
20 29	The license year for a casino shall be reckoned from the date the license is
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1	issued, and the total license fee for any casino shall not exceed \$200,000
2	for any one license year, except that the Commission may, by regulation,
3	increase such maximum fee not sooner than one year after the first license
4	is issued or one year after the last such increase, if it finds that the demand
5	for licenses so warrants and that the increase will not have a significantly
6	adverse affect on investment in casinos on Rota, provided, that the fee in
7	effect on the date a casino license becomes effective shall not be increased
8	for that casino during the first three years of that license. If any increase
9	under this paragraph would cause a license fee to exceed \$200,000, such
10	increase shall not be for more than 10 percent of the fee then in effect.
11	(b) Other License Fees. The Commission may establish annual fees for
12	licenses issued under subsection (b) or (c) of Section 6 of this Act.
13	(c) <u>Rota Gaming Tax</u> . There is hereby imposed a Rota Gaming Tax equal
14	to five percent of the gross gaming revenue of any casino subject to license under
15	this Act. For purposes of this subsection, the term "gross gaming revenue" shall
16	have the meaning given such term in 4 CMC § 1304(a) and 1304(b).
17	(d) <u>Rota Municipal Treasurer</u> . There is hereby established a Rota
18	Municipal Treasurer within the office of the Mayor whose primary responsibility
19	is to collect and hold all license and registration fees imposed by this Act and the
20	regulations issued pursuant hereto.
21	Section 8. <u>Investigations</u> .
22	(a) Prior to issuing any license under this title, the Commission shall
23	investigate the applicant for such license and any related person, as the
24	Commission determines, either by regulation or in an individual case, as
25	necessary to protect the public interest. If such person holds a similar license
26	from any other United States jurisdiction, the investigation shall be limited to
27	determining the validity of that license and inquiring of the issuer of such license
28	regarding any negative information relating to such person. The Commission

may request the assistance of the United States Federal Government for investigation, examination or other related questions for any casino applicant.

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(b) The Commission shall, at the request of the holder of any license under this Act, investigate any person involved in the potential sale, lease, transfer, change in ownership, or other change related to the license as necessary to protect the public interest of future activities under such license.

7 (c) The Commission may require that the applicant reimburse the 8 Commission for its outside expenses incurred in the conduct of an investigation 9 under subsection (a) or (b) of this Section, provided that no expense for any 10 member or staff of the Commission, including any travel or transportation 11 expense of such a member or staff, shall be reimbursed. The Commission may 12 require the applicant to deposit the estimated amount of such expenses with the 13 Commission before the investigation begins and shall return any unused balance 14 to the applicant when the investigation is completed or otherwise terminated. The 15 Commission may require additional deposits, if previous deposits are insufficient 16 to cover the actual cost of the investigation. Any amount reimbursed under this 17 subsection shall be deposited as a credit against the applicable appropriation 18 account and shall once again be available for obligation without further 19 appropriation.

(d) The Commission may at any time investigate the holder of any license
under this Act or any related person, with or without notice to such holder or
person, when it determines that such investigation is warranted, but the expenses
of such an investigation shall not be subject to reimbursement.

Section 9. <u>Detention of Violators</u>. The operator of a casino, any employee or agent of such operator, or any person inspecting or monitoring a gaming establishment on behalf of the Commission, may, upon reasonable suspicion, detain in a suitable place in such gaming establishment (or elsewhere in a resort complex or other facility of which the gaming establishment is a part) any person who, on the premises of such gaming establishment, is or may be violating this Act or any regulation promulgated pursuant to this Act, or who is or may be committing a related crime (such as a crime against property under 1 CMC § 1101 et. seq.), using such force as is reasonably necessary for that purpose, until the arrival of a law enforcement officer. The detaining person shall take such steps as are necessary to ensure that a law enforcement officer is summoned and arrives with as little delay as possible.

6 Section 10. Exclusion or Removal. A casino operator or any employee or agent 7 of such operator may exclude or remove any undesirable person from a casino pursuant 8 to regulations promulgated pursuant to Section 5 of this Act and may use reasonable 9 force to carry out such exclusion or removal. A casino may establish and enforce a dress 10 code for its patrons, and any person who fails to comply with such code on the premises 11 of such gaming establishment may, at the discretion of the casino operator, be deemed an 12 undesirable person for purposes of this section. Any action taken under this section shall 13 comply with any applicable federal or Commonwealth law that prohibits discrimination 14 against any protected class of individuals.

15 Section 11. <u>Immunity for Detention, Exclusion, or Removal</u>. No civil or
 16 criminal action shall lie against any person for action reasonably taken pursuant to
 17 Section 9 or 10 of this Act.

18 Section 12. Entry by Law Enforcement Officers. A law enforcement officer 19 may, without warrant, notice, or explanation, enter any area of a casino to which a patron 20 of the casino or the public has access and, for such purpose, such area is a public place in 21 which the officer may exercise any power or discharge any duty which may be exercised 22 or discharged in a public place under this Act or any other provision of law. A law 23 enforcement officer may enter any other area of a casino or any area of a casino service 24 provider at the request of any person inspecting or monitoring such area on behalf of the 25 Commission under Section 6(e) of this Act or as otherwise authorized by law.

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Section 13. Gambling by Commission and Licensees Prohibited.

27 (a) No member, officer, employee, or agent of the Commission shall play
28 any game in--

(1) any casino under the jurisdiction of the Commission;

1	(2) any other gaming establishment reasonably associated with
2	any such gaming establishment; or
3	(3) any gaming establishment the owner, lessee, operator, or
4	manager of which is an applicant for a license from the Commission, or is
5	a potential applicant that has entered into discussions with the
6	Commission prior to such application and has not clearly abandoned its
7	interest in a license, or is reasonably associated with such an applicant or
8	potential applicant.
9	(b) No member, officer, employee, or agent of the Commission shall
10	knowingly be an employee of or have any business or financial association with
11	or interest in any casino or casino service provider licensee under this Act or any
12	business reasonably related to such licensee.
13	(c) No owner, lessee, operator, manager, officer, employee, agent, or
14	other person associated with a casino licensed under this Act shall play any game
15	in such casino.
16	Section 14. Administrative Penalties. The Commission may, by regulation,
17	provide civil penalties for the violation of this Act or of any regulation or order issued
18	pursuant to this Act. No penalty may exceed \$50,000, and a range of lesser penalties
19	shall be provided for minor or intermediate violations. Such regulations may provide that
20	each day that a violation continues constitutes a separate violation. Such regulations may
21	specify conditions under which a natural person who causes any other person to commit a
22	violation shall also be liable for such violation. The Commission may suspend, reduce,
23	or compromise any penalty imposed pursuant to this section.
24	Section 15. <u>Employee Benefits</u> .
25	(a) As a condition of any casino license issued under this Act, each
26	employee of any casino so licensed shall be granted personal and sick leave at a
27	rate equal to the grant of such leave to civil service employees of the
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-0	Commonwealth. Such employee shall be given reasonable opportunity to use

of such leave at the end of the employment of the employee in the Commonwealth by the casino.

3 (b) As a condition of any casino license issued under this Act, each 4 employee of any casino so licensed shall be provided with adequate health 5 insurance or similar coverage similar (as determined by the Commission) to the coverage provided to civil service employees of the Commonwealth. The casino 6 7 shall pay the entire cost of such coverage, except that a casino may deduct from 8 the wages of an employee not more than one-third of the actual cost of such 9 coverage, if the employee is compensated at not less than the United States 10 minimum wage, provided, that if the casino employs any nonresident worker 11 subject to this provision and another law of the Commonwealth forbids such a 12 deduction for nonresident workers or limits such deduction to less than one-third, 13 such provisions shall apply to all employees of the casino (including resident 14 workers) in the same job category as the nonresident worker. A casino shall 15 submit a plan of coverage to the Commission, as the Commission shall by 16 regulation provide, and obtain the approval of such plan by the Commission.

(c) The Commission may, by regulation, provide for the exemption of
certain high-level employees from any other provision of this section, except as
may otherwise be required by law, provided, that if such law provides for such
provision to be applicable for high-level nonresident workers, any exemption
provided pursuant to this subsection shall not apply to similar resident workers.

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Section 16. Local Appropriations.

(a) Notwithstanding any provision of 1 CMC § 1408, the revenues
derived under this Act shall be subject to appropriation only by the Rota
Municipal Council with the approval of the Mayor (or without the approval of the
Mayor, if the Council unanimously re-enacts the appropriation after disapproval
by the Mayor).

(b) The revenues derived under this Act shall first be appropriated for the
operations of the Commission and for repayment of any start-up appropriations.

(c) Of the revenues remaining after the appropriation of funds under subsection (b) of this Section, the lesser of five percent or \$200,000 shall be appropriated for health and welfare programs, including grants to one or more nongovernmental organizations (including faith-based organizations and mental health providers), to ameliorate any negative social effects of gambling or for other health and welfare purposes.

7 (d) Of the revenues remaining after the appropriation of funds under 8 previous subsections of this Section, such sums, as may be necessary, are 9 authorized to be appropriated to reimburse bona fide residents of Rota for any tax 10 imposed by 4 CMC § 1709 with respect to the Earned Income Credit. If there are 11 insufficient revenues remaining for such purpose, such reimbursements shall be 12 prorated among such residents as provided by the Rota Municipal Council. The 13 Rota Municipal Treasurer shall provide information or otherwise cooperate as 14 necessary to determine the amount of and distribute such payments.

(e) Of revenues remaining after the appropriation of funds under previous
subsections of this Section, if any, not less than one-half shall be appropriated for
the benefit of the people of Rota only for the purposes of:

18 (1) medical health insurance coverage for all legal residents
19 domiciled in Rota as defined under Section 2(h) of this Act;

20 (2) scholarships;

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(3) youth services and programs;

(4) housing or housing loans to be administered by the office ofthe Rota Department of Commerce.

24(5) small business loans administered by the office of the Rota25Department of Commerce;

26 (6) health and welfare programs in addition to those provided for
27 in subsection (c) of this Section.

(f) The remaining half of the revenues referred to in subsection (e) of this
 Section may be appropriated for any public purpose that benefits the people of
 Rota.

4 Section 17. Severability. If any provision of this Act or the application of any 5 such provision to any person or circumstance should be held invalid by a court of 6 competent jurisdiction, the remainder of this Act or the application of its provisions to 7 persons or circumstances other than those to which it is held invalid shall not be affected 8 thereby.

9 Section 18. <u>Savings Clause</u>. This Act and any repealer contained herein shall 10 not be construed as affecting any existing right acquired under contract or acquired under 11 statutes repealed or under any rule, regulation or order adopted under the statutes. 12 Repealers contained in this Act shall not affect any proceeding instituted under or 13 pursuant to prior law. The enactment of the Act shall not have the effect of terminating, 14 or in any way modifying, any liability, civil or criminal, which shall already be in 15 existence on the date this Act becomes effective.

Section 19. <u>Effective Date</u>. This Act shall take effect upon its approval by the
 Governor or becoming law without such approval.

Prefiled: 1/24/07

Date: January 25, 2007

Introduced By: <u>/s/ Rep. Crispin M. Ogo</u>

Reviewed for Legal Sufficiency by:

/s/ Jose A. Bermudes House Legal Counsel