# **TWENTY-FIRST NORTHERN MARIANAS COMMONWEALTH**

# LEGISLATURE

# IN THE HOUSE OF REPRESENTATIVES

SESSION, 2020

H. L. B. 21- 40

# A LOCAL BILL FOR AN ACT FOR THE THIRD SENATORIAL DISTRICT

To repeal 10 CMC §§ 3111 - 3120 in their entirety and to amend 10 CMC §§ 3151 - 3159 by repealing certain sections and inserting new sections; and for other purposes.

# BE IT ENACTED BY THE THIRD SENATORIAL DISTRICT DELEGATION

# PURSUANT TO CHAPTER 4, DIVISION 1, TITLE 1 OF THE

# **COMMONWEALTH CODE:**

#### 1 SECTION 1. TITLE.

9

2 This Act shall be known as the "Saipan Street and Addressing Act of 2019"

#### **3 SECTION 2. FINDINGS AND PURPOSE.**

4 The Saipan and Northern Islands Legislative Delegation finds that Saipan

5 Local Law No. 5-6, enacted on February 11, 1988, provided, among other things,

6 for the establishment of the Saipan Street Directory Commission. Almost ten years

7 after S.L.L. No. 5-6 was enacted, Saipan Local Law No. 11-3 took effect and

8 modified certain sections of S.L.L. No. 5-6.

The Saipan and Northern Islands Legislative Delegation further finds that

the Saipan street name master map was approved and adopted in December 1998.
Since its adoption to to-date, the Saipan street master map has not been updated to
reflect street name changes that were enacted (by legislations) following its
adoption. In addition, the delegation finds that the remaining component of the
Saipan street name master map, the street addressing master map, which S.L.L. No.
11-3 required to be implemented after the adoption of the street name master map,
was not developed nor implemented.

8 Twenty-one years after the adoption of the Saipan street name master map, 9 the development of the street addressing master map has been completed. The 10 street addressing master map is now ready for implementation.

11 Implementation of the street addressing master map and update of the street 12 name master map shall be the responsibility of the Office of the Mayor of Saipan. 13 The delegation further finds that S.L.L. No. 5-6, as amended, tasked the Department 14 of Public Works to maintain, repair, and replace damaged and lost street name 15 signs, update and maintain the master map current, among other things, but after 16 twenty years since the adoption of the street name master map, the task remains to 17 be performed. The delegation finds that significant amount of public funds have 18 been expended to develop the Saipan street name and addressing master map, and 19 that it is prudent to designate the Office of the Mayor of Saipan to be sole agency 20 to be responsible for maintaining and implementing the master map.

21 This Act shall repeal 10 CMC §§ 3111 – 3120, in response to issues of

1 potential violation of Article VI, § 8 of the NMI Constitution regarding the 2 establishment of a new agency of local government. Article VI, § 8 require the 3 affirmative vote of two-thirds of persons qualified to vote in the senatorial district 4 to be served by the new agency of local government. Concerns have been raised 5 that the establishment of the Saipan Street Directory Commission in S.L.L. No. 5-6, codified at 10 CMC §§ 3111 – 3120, might have violated article VI, § 8 of the 6 7 NMI Constitution. Repealing 10 CMC §§ 3111 – 3120 in their entirety would 8 remove any question that the establishment of the Saipan Street Directory 9 Commission was unconstitutional.

10 This Act repeals S.L.L. No. 5-6 in its entirety and sets forth modifications 11 and repealers to 11-3, and at the same time, adds new provisions for the efficient 12 and convenient implementation of the Saipan street name and addressing master 13 map.

14 SECTION 3. REPEALERS.

15 A. This Act repeals 10 CMC  $\S$  3111 – 3120 in their entirety.

B. This Act repeals 10 CMC § 3157 in its entirety and the remaining
subsections shall be renumbered accordingly.

#### 18 SECTION 4. REPEALER AND REENACTMENT

This Act repeals the first paragraph in section in 10 CMC § 3151 in its
entirety and reenacts, as set forth below in A. Further, this Act repeals 10 CMC §
3156 and 10 CMC § 3158 in their entirety and reenacts as set forth below in B and

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1	C, respectivel	у.
2	А.	10 CMC § 3151. 10 CMC § 3151 is hereby repealed and reenacted
3		as follows"
4		"10 CMC § 3151. Establishment and Ratification.
5		The Office of the Mayor of Saipan is hereby authorized by this
6		Act to develop and implement the Saipan street naming and
7		addressing master map using the standards described in 10 CMC §
8		3154 of this Act. This Act further affirms the Saipan street name
9		master map that was approved by the Saipan local delegation in
10		December 1998, and as amended after its approval and adoption.
11		The December 1998 street name master map provided for thirty-
12		two different themes, which where the basis for the development
13		of street names in the zone encompassing each theme. This Act
14		reaffirms the thirty-two themes and shall remain the basis for
15		developing names of streets in future changes in street names."
16	В.	10 CMC § 3156. 10 CMC § 3156 is hereby repealed and reenacted
17	as foll	ows:
18		"10 CMC § 3159. Naming of Public Buildings.
19		Where practical, the Mayor of Saipan may identify on the master
20		map the names of public buildings as buildings are named by the
21		Saipan local delegation from time to time. Identification of

1	the name of buildings shall include the name given by local law,
2	the location of the building, and street address number. The
3	Saipan local delegation shall have the sole discretion to enact
4	local laws naming public buildings in Saipan"
5	C. 10 CMC § 3158. 10 CMC § 3158 is repealed and reenacted as
6	follows:
7	"10 CMC § 3158. Street Signage.
8	The Mayor of Saipan shall be responsible for reviewing
9	any change of street name as proposed by any government
10	agency or private member of the public, and shall have full
11	discretion whether to approve or disapprove such proposal.
12	The Mayor of Saipan shall charge the agency or private
13	member of the public requesting a change of street
14	name a fee that covers the actual cost to produce the new
15	street name sign plus 40 percent of the actual cost to cover
16	its administrative processing and labor cost to install the
17	new street name sign. No new street name sign shall be
18	installed until full payment of the charge is paid and
19	received by the Mayor of Saipan.
20	The Mayor of Saipan shall deliver to the presiding officer
21	of the Saipan local delegation a written report showing all

. 1	change of street names approved and installed, the amount
2	collected and received by the Mayor of Saipan.
3	The amount collected and received by the Mayor of Saipan
4	shall be deposited into an account to be established by the
5	Secretary of the Department of Finance. The Mayor of
6	Saipan shall be the expenditure authority of the funds
7	deposited into this account. The Mayor of Saipan shall
8	expend the funds only for expenses incurred in
9	implementing the master map, which may include paying
10	for operational cost and Saipan street naming and
11	addressing personnel cost."
12	SECTION 5. AMENDMENTS.
13	This Act amends the following sections in 10 CMC § 3152 - 3159 as
14	follows:
15	A. 10 CMC § 3152.
16	"§ 3152. Definitions. As used in this article, unless the context
17	clearly requires otherwise:
18	(a) "DPW" means the Department of Public Works.
19	(b) "DPS" means the Department of Public Safety.
20	(c) "DPL" means the Division of Public Lands.

1	. (da) "Master Map" means the Saipan street naming and addressing
2	Mmaster Street Mmap, dated January 6, 1998, as prepared under
3	the direction of the Office of the Mayor of Saipan by Henry K.
4	Pangelinan and Associates, as approved and adopted by the Saipan
5	and Northern Islands Legislative Delegation in December 1998,
6	and as updated by H.K. Pangelinan and Associates, LLC, in
7	September 2019. The Saipan street addressing (street and property
8	numbering) sub-map is included in the updated master map of
9	September 2019.
10	(e) "Commission" means the Street Directory Commission.
11	$(f\underline{b})$ "Mayor <u>of Saipan</u> " means Office of the Mayor of Saipan.
12	$(\underline{gc})$ "Delegation" means the Saipan and Northern Islands
13	Legislative Delegation."
14	B. 10 CMC § 3153.
15	"§ 3153. Master Street Map Adoption.
16	The street names for the island of Saipan shall be as shown on the
17	master map. A copy of the master map is attached to this bill as Exhibit
18	A and incorporated herein by this reference, with the following
19	amendments:
20	Name on Master Map Name to be Used
21	Sunset Drive Beach Road

1	Magellan Drive	Robat Drive
2	Entrance of Post Office (Doctor)	Tun Segundo St.
3	Chalan Joaquin Doi	Chalan Tun Joaquin Doi
4	Chalan Thomas P. Sablan	Chalan Tun Tomas P. Sablan
5	Chalan Antonio Apa	Chalan Tun Antonio Apa
6	Chalan Herman Pan	Chalan Tun Herman Pan
7	Any streets which were previou	sly named differently from what
8	appears on the master map, as above a	mended, are hereby expressly
9	repealed and replaced by those names	on the master map, as above
10	amended.	
11	Provided, however, the eommis	sion Mayor of Saipan shall have 90
12	days from the effective date of this art	icle within which to address
13	requests from the public regarding cha	anging the names of specific roads
14	and reporting recommended amendme	ents to the delegation for final
15	adoption. In order to insure that any at	ffected party has adequate
16	opportunity to present its position, the	commission Mayor of Saipan
17	shall, within 10 days of the effective d	ate of this article, publish a notice
18	in a newspaper of general circulation t	hat the master map has been
19	completed and that any person may re	quest changes to any specific
20	names contained thereon to the comm	ission <u>Mayor of Saipan</u> . Said
21	notice shall be published for a period of	of seven days and shall instruct the

1	public as to where to view the master map, where to file a request for the
2	name change for any particular street, the deadline for submittal of such
3	request to the commission Mayor of Saipan and that failure to make a
4	request by said deadline shall result in the final adoption of a street name
5	as shown on the master map. The commission shall also post the notice
6	and master map in each district identified on the master map at a
7	minimum of one public meeting place commonly known to all residents
8	thereof, which shall be the site identified in notice. No later than 90 days
9	after the effective date of this article, the commission-Mayor of Saipan
10	shall submit a final report to the delegation regarding the requests
11	received, and any potential private land affected by the master map, as
12	identified with assistance of DPL and the landowner(s). Said report shall
13	also contain the commission's final recommendation for any
14	amendments to the names of streets for final adoption by the delegation.
15	Should no recommendation be contained in the report from the
16	commission Mayor of Saipan at the end of the 90 day period, the names
17	shown on the master map shall become final and may only be amended
18	biannually by the commission Mayor of Saipan to include newly created
19	or discovered streets.
20	Any streets on Saipan which are not on the master map shall be
21	promptly identified whenever discovered or created by the Mayor of

1	Saipan mayor and referred to the commission Mayor of Saipan for
2	naming pursuant to the categories designated on the master map for each
3	respective district identified thereon. Once the commission Mayor of
4	Saipan has named any new street, it shall include such name and street
5	on the amended master map."
6	C. 10 CMC § 3154.
7	"§ 3154. Implementation of Numbering of Streets.
8	(a) Once the master map becomes effective, the commission
9	Mayor of Saipan is hereby instructed to proceed to assign
10	addresses to all buildings located on the island of Saipan in
11	accordance with the following provisions:
12	(1) Creation of Numbering System. The commission Mayor
13	of Saipan shall prepare a master numbering map in accordance
14	with this section. The street numbering system shall have a
15	datum point located southwest of Agingan Point at the
16	coordinates N: 4,474.1785 m; E: 46,536.9626 m. Address
17	numbers shall be assigned based on the use of frontage intervals
18	with equal interval grid lines. The street naming and addressing
19	master map shall be based on the street naming and addressing
20	standards as set out in the Street-Naming and Property-
21	Numbering Systems, by Margaret A. Corwin (1978), and the

1	St	reet Addressing Standards and Guidelines for the State of
2	G	eorgia, as prepared by the Georgia Spatial Data Infrastructure,
3	G	S (geographic information system) Coordinating Committee,
4	<u>Fr</u>	amework Transportation Technical Group (August 2000).
5	Tł	nese standards comply with the United States Postal Service
6	<u>sta</u>	indard for door-to-door delivery of mail.
7	<u>Tł</u>	e 0,0 grid is located in the Pacific Ocean from Agingan Point
8	of	Saipan. The grid measurement is six meters per one street
9	ad	dress number. The 0,0 grid will derive all beginning from
10	<u>no</u>	rth and east number when the number of roads have been
11	es	ablished. It is situated on 4,400 meters east longitude and
12	<u>50</u>	0 meters north latitude of the reference numerical system in
13	<u>m</u> (	eters, and ending on 2,700 meters north latitude and 3490
14	m	eters east longitude. The frontage interval for Saipan is five
15	m	eters per number and shall be used on all streets. The frontage
16	int	erval shall be marked on every street identified in the master
17	ma	ap, as amended.
18		(i) Basic principles to be followed in assigning
19	fre	ontage interval numbers are as follows:
20		(A) The building numbers on parallel streets
21	sh	all be comparable. By implication this means numbers on any

1.	street should progress in the same direction as numbers on
2	parallel streets.
3	(B) Property numbering will be uniform
4	based on the frontage interval, not property lines. There will be
5	uniform intervals within blocks and between blocks.
6	As much as possible, subdivisions will adhere to uniform
7	frontage intervals regardless of the presence of curvilinear
8	streets.
9	(C) The numbering along frontage intervals
10	shall be consecutive.
11	(D) Even numbers shall always be on the
12	northerly and easterly side of streets and southerly and
13	westerly sides of the streets shall be given odd numbers.
14	(E) The numbering system shall allow for
15	future expansion of certain areas to accommodate more
16	numbers.
17	(F) Addresses shall be assigned as whole
18	numbers only.
19	(2) Transmittal to the Department of Public Works.
20	Once completed by the mayor, the master numbering map shall

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1	. be transmitted to DPW, DPS, DPL and a copy of the map shall
2	be transmitted to both houses of the legislature.
3	(b) Implementation by DPW. Implementation by Mayor of
4	Saipan. Upon receipt of the master map, as amended and the
5	master numbering map from the mayor, DPW The Mayor of
6	Saipan shall promptly implement the two Saipan street naming and
7	addressing master map as follows:
8	(i) The Mayor of Saipan shall
9	immediately create and expeditiously post street name
10	and street number range signs for named streets in
11	Saipan.
12	(ii) Simultaneously, the Mayor of Saipan
13	shall deliver in person written notification to all
14	homeowners and owners of commercial and non-
15	commercial buildings of their assigned designated street
16	<u>address number.</u>
17	(iii) As new buildings are built or as new
18	parcels are submitted (providing for a subdivision with
19	streets), the Mayor of Saipan shall assign the new
20	buildings or subdivision lots their designated street
21	address number.

1	(1) DPW shall immediately create and expeditiously
2	post street signs for all named streets at all intersections on Saipan.
3	(2) Simultaneously, DPW shall deliver written
4	notification to all individuals and affected entities on Saipan of the
5	address number that their building is assigned.
6	(3) As new buildings are built on Saipan, DPW
7	shall assign them numbers in conjunction with the issuance of
8	building permits for such buildings.
9	(4) DPW shall maintain and update the master map
10	and the master numbering map with a listing of all buildings and
11	their addresses and reflecting the addition of any new streets in
12	Saipan. This listing shall be shared with all pertinent government
13	agencies and with private agencies as requested in accordance with
14	applicable law concerning requests for public information (the
15	Open Government Act [9 CMC §§ 9901 et seq.])."
16	D. 10 CMC § 3155.
17	"§ 3155. Enforcement.
18	It shall be unlawful for any owner, agent, lessor, lessee or other occupier
19	of any premises to display, advertise or willfully use the wrong address
20	number after written notification by DPW Mayor of Saipan of designated
21	street address number. The owner, agent, lessor, lessee, or other occupier of

1	any premises shall install the street address number as recommended in
2	writing by the Mayor of Saipan, which shall be delivered in person to said
3	owner, agent, lessor, lessee, or other occupier of any premises. Should
4	DPW Mayor of Saipan find any building, structure or premise that is not
5	properly provided with an address, is not correctly addressed, or is not using
6	the assigned address, it shall first, if necessary, assign an address, and then
7	shall in any event notify the owner, agent or lessor and lessee of the correct
8	address and the requirement that such address be used. If the appropriate
9	person or entity fails to comply with the foregoing requirement within 15
10	working, weekends and holidays excluded, days of written notification by
11	DPW Mayor of Saipan, or is found at any time thereafter to be out of
12	compliance with the notification by the Mayor of Saipan address rules, the
13	penalty therefor shall be as follows:
14	(a) On the first occurrence, the person or entity shall be fined \$100
15	and again instructed to come into compliance comply within 15 days
16	and apprized apprised of the progressive penalties which will apply if
17	failure to non-compliance comply continues.
18	(b)On the second and subsequent occurrences, the fine shall
19	increase by \$100 per occurrence with 15 days to comply between each.
20	For example, the second occurrence (any time 15 or more days after the

1 above initial notice and \$100 fine) is a \$200 fine; the third is \$300 fine, 2 etc. and may be assessed as frequently as every 15 days." 3 SECTION 6. SEVERABILITY CLAUSE. 4 If any provision of this Act or the application of any such provision to any 5 person or circumstance should be held invalid by a court of competent jurisdiction, the remainder of this Act or the application of its provisions to persons or 6 7 circumstances other than those to which it is held invalid shall not be affected 8 thereby.

# 9 SECTION 7. SAVINGS CLAUSE

10 This Act and any repealer contained herein shall not be construed as 11 affecting any existing right acquired under contract or acquired under statutes 12 repealed or under any rule, regulation or order adopted under the statutes. 13 Repealers contained in this Act shall not affect any proceeding instituted under or 14 pursuant to prior law. The enactment of the Act shall not have the effect of 15 terminating, or in any way modifying, any liability, civil or criminal, which shall 16 already be in existence on the date this Act becomes effective.

# 17 SECTION 8. EFFECTIVE DATE.

18 This Act shall take effect upon its approval by the Governor or its becoming19 law without such approval.

Prefiled: 2/4/2020

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Date: 2/4/2020

Introduced by:

Rep. John Paul P. Sablan

Reviewed for Legal Sufficiency by: ntlad House Legal Counsel