RALPH DLG. TORRES Governor



GOV. COMM; 21-130 (HOUSE)

> ARNOLD I. PALACIOS Lieutenant Governor

# OFFICE OF THE GOVERNOR

May 18, 2020

The Honorable Blas Jonathan "BJ" T. Attao Speaker, House of Representatives Twenty-First Northern Marianas Commonwealth Legislature Saipan, MP 96950

The Honorable Victor B. Hocog Senate President, The Senate Twenty-First Northern Marianas Commonwealth Legislature Saipan, MP 96950



Dear Mr. Speaker and Mr. President:

This is to inform you that I have signed into law **House Bill No. 21-55**, **HD1**, **SD1** entitled, "To amend 1 CMC Division 2, Part 1, Chapter 13, Article 7 to allow for the Department of Lands and Natural Resources, Division of Agriculture to regulate hemp in the Commonwealth of the Northern Mariana Islands; to amend certain provisions of the Taulamwaar Sensible CNMI Cannabis Act of 2018 to exclude hemp from the regulation of the Cannabis Commission; and for other purposes," which was passed by the House of Representatives and the Senate of the Twenty-First Northern Marianas Commonwealth Legislature.



This bill becomes **Public Law No. 21-25**. Copies bearing my signature are forwarded for your reference.

Sincerely,

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cc: Lt. Governor; Press Secretary; Secretary of Finance; Department of Lands and Natural Resources; Division of Agriculture; Law Revision Commission; Public Auditor; Special Assistant for Administration; Special Assistant for Programs and Legislative Review

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Twenty-First Legislature of the Commonwealth of the Northern Mariana Islands

## IN THE HOUSE OF REPRESENTATIVES

#### THIRD SPECIAL SESSION

#### **JUNE 11, 2019**

REPRESENTATIVE MARCO T. PETER of Saipan, Precinct 3 (for himself, Representatives Blas Jonathan "BJ T. Attao, Antonio SN. Borja, Joel C. Camacho, Luis John DLG. Castro, and Ralph N. Yumul,) in an open and public meeting with an opportunity for the public to comment, introduced the following Bill:

## H. B. No. 21-55, HD1, SD1

### AN ACT

TO AMEND 1 CMC DIVISION 2, PART 1, CHAPTER 13, ARTICLE 7 TO ALLOW FOR THE DEPARTMENT OF LANDS AND NATURAL RESOURCES, DIVISION OF AGRICULTURE TO REGULATE HEMP IN THE COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS; TO AMEND CERTAIN PROVISIONS OF THE TAULAMWAAR SENSIBLE CNMI CANNABIS ACT OF 2018 TO EXCLUDE HEMP FROM THE REGULATION OF THE CANNABIS COMMISSION; AND FOR OTHER PURPOSES.

The Bill was referred to the House Committee on Natural Resources, which submitted Standing Committee Report 21-42; adopted 10/28/2019.

THE BILL WAS PASSED BY THE HOUSE OF REPRESENTATIVES ON FIRST AND FINAL READING, OCTOBER 28, 2019; with amendments in the form of H. B. No. 21-55, HD1 and transmitted to the THE SENATE.

The Bill was referred to the Senate Committee on Cannabis and Gaming, which submitted Standing Committee Report 21-79; adopted 3/6/2020. THE BILL WAS PASSED BY THE SENATE ON FIRST AND FINAL READING, MARCH 6, 2020; with amendments in the form of H. B. 21-55, HD1, SD1.

H. B. NO. 21-55, HD1, SD1 WAS RETURNED TO THE HOUSE OF REPRESENTATIVES ON MARCH 9, 2020.

The House of Representatives accepted the Senate amendments and passed H. B. No. 21-55, HD1, SD1 during its Third Day, Third Regular Session on March 13, 2020.

THE BILL WAS FINALLY PASSED ON MARCH 13, 2020.





Twenty-First Legislature of the Commonwealth of the Northern Mariana Islands

## **IN THE HOUSE OF REPRESENTATIVES**

FOURTH DAY, THIRD REGULAR SESSION MARCH 13, 2020

## H. B. No. 21-55, HD1, SD1

## AN ACT

TO AMEND 1 CMC DIVISION 2, PART 1, CHAPTER 13, ARTICLE 7 TO ALLOW FOR THE DEPARTMENT OF LANDS AND NATURAL RESOURCES, DIVISION OF AGRICULTURE TO REGULATE HEMP IN THE COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS; TO AMEND CERTAIN PROVISIONS OF THE TAULAMWAAR SENSIBLE CNMI CANNABIS ACT OF 2018 TO EXCLUDE HEMP FROM THE REGULATION OF THE CANNABIS COMMISSION; AND FOR OTHER PURPOSES.

### BE IT ENACTED BY THE TWENTY-FIRST NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:

#### SECTION 1. SHORT TITLE.

This Act shall be cited as the "CNMI Hemp Farming Industry Act of 2019". SECTION 2. FINDINGS AND PURPOSE.

The Legislature finds that hemp, similar to Marijuana, is a strain of the *Cannabis Sativa* plant species that is grown specifically for industrial purposes. Furthermore, hemp can be diligently refined into variations of commercial products such as paper, clothing, textiles, biodegradable plastics, biofuel, oil, food, and so forth. Despite the similar classifications

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between hemp and marijuana, both respective strains contain different chemical make-up levels of the psychoactive component tetrahydrocannabinol (THC) in which hemp has a THC level of less than .3% and marijuana ranges between 5% and 35%. Given the various differences between both strains, the Legislature deems it appropriate that hemp must not be classified in the same category as marijuana and should be managed accordingly.

The Agriculture Improvement Act of 2018, was signed into law on December 20, 2018 (U.S. Public Law 115-334). The new law removes hemp as a Schedule 1 controlled substance and provides for regulation of the hemp industry at the state level. The federal law requires the state department responsible for agriculture to develop a regulatory structure following the federal requirements and submit their regulatory plan to the U.S. Department of Agriculture for approval. In the absence of an approved regulatory plan, the federal government would regulate the hemp industry at the federal level, preempting the Commonwealth's ability to regulate the industry.

The Bill provides for penalties for a violation of the Department of Agriculture's regulations patterned after the requirements of U.S. Public Law No. 115-334.

Furthermore, the legislation aims to allow hemp producers to be eligible for federal funding by certain federal agencies such as the United States Department of Agriculture (USDA). The Legislature finds that under the exceptional management and oversight of the Department of Lands and Natural Resources (DLNR), hemp will provide an exceptional opportunity that will allow for our islands to stimulate our economy. However, in order to grant DLNR complete oversight over hemp in CNMI, certain provisions of the Taulamwaar Sensible CNMI Cannabis Act of 2018, codified at 4 CMC § 53001, et seq. must be amended to exclude hemp from the regulation of the Cannabis Commission. These amendments are necessary to clarify the intent of this legislation and to avoid any confusion regarding the oversight of the cannabis and hemp industries in the CNMI.

The purpose of this Act is to allow for the Department of Lands and Natural Resources, Division of Agriculture to establish regulations for the hemp industry in the Commonwealth of the Northern Mariana Islands consistent with the federal requirements.

#### SECTION 3. AMENDMENT.

1 CMC Division 2, Part 1, Chapter 13, Article 7. Division of Agriculture is hereby 30 31 amended as follows:

- 32 "Subpart A. Agricultural Equipment. 33
  - (Sections 2721 through 2727 unchanged)
  - Subpart B. Hemp Production.
- 35 § 2730. Definitions.

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1	(a) Hemp. "Hemp" means the plant of the genus cannabis and any part of the
2	plant, whether growing or not, with a delta9-tetrahydrocannabinol concentration that
3	does not exceed three tenths percent (0.3%) on a dry weight basis for any part of the
4	plant cannabis, or per volume or weight of marijuana product, or the combined percent
5	of delta-9-tetrahydrocannabinol and tetrahydrocannabinolic acid in any part of the plant
6	cannabis regardless of moisture content.
7	(b) Secretary. "Secretary" means the Secretary of the Department of Lands and
8	Natural resources.
9	(c) Department. "Department" means the Department of Lands and Natural
10	resources.
11	§2731. Hemp Industry.
12	(a) Notwithstanding any Commonwealth Law to the contrary the Department
13	of Lands and Natural Resources, Division of Agriculture shall have the primary
14	regulatory authority over the production of hemp in the Commonwealth.
15	(b) The Secretary of the Department of Lands and Natural Resources, in
16	consultation with the Director of the Division of Agriculture shall promulgate rules and
17	regulations necessary to regulate the production of hemp in the Commonwealth,
18	including establishing fees and requirements for licenses to produce hemp.
19	(c) The rules and regulations promulgated by the Secretary shall be consistent
20	with and meet the requirements for a state plan as set forth in U.S. Public Law No. 115-
21	334, Subtitle G – Hemp Production.
22	§2732. Violations.
23	(a) In general - A violation of the regulations promulgated under this Subpart
24	shall be subject to enforcement solely in accordance with this section.
25	(b) Negligent violations:
26	(1) In general - A hemp producer shall be subject to subparagraph (2) of
27	this paragraph if the Division of Agriculture determines that the hemp producer
28	has negligently violated the regulations promulgated under §2131(c), including
29	by negligently:
30	(A) failing to provide a legal description of land on which the
31	producer produces hemp;
32	(B) failing to obtain a license or other required authorization
33	from the Department Division of Agriculture; or
34	(C) producing Cannabis sativa L. with a delta-9
35	tetrahydrocannabinol concentration of more than 0.3 percent on a dry
36	weight basis.

	HOUSE BILL 21-55, HD1, SD1							
1	(2) Corrective action plan - A hemp producer described in subparagraph							
2	(1) shall comply with a plan established by the Division of Agriculture, to							
3	correct the negligent violation, including:							
4	(A) a reasonable date by which the hemp producer shall correct							
5	the negligent violation; and							
6	(B) a requirement that the hemp producer shall periodically							
7	report to the Division of Agriculture, as applicable, on the compliance							
8	of the hemp producer with the regulations for a period of not less than							
9	the next 2 calendar years.							
10	(3) Result of negligent violation - Except as provided in subparagraph							
11	(4), a hemp producer that negligently violates the regulations under							
12	subparagraph (1) shall not be subject to any criminal or civil enforcement action							
13	other than the enforcement action authorized under subparagraph (2).							
14	(4) Repeat violations - A hemp producer that negligently violates the							
15	regulations under (1) 3 times in a 5-year period shall be ineligible to produce							
16	hemp for a period of 5 years beginning on the date of the third violation.							
17	(c) Other violations - Any person who willfully violates the regulations							
18	promulgated under this Subpart shall be punishable by up to one (1) year imprisonment							
19	or a fine of up to \$2,500 or both.							
20	(d) The Secretary of Finance shall establish a revolving account separate from							
21	the General Fund, in which 25% of the funds collected shall be deposited and used for							
22	enforcement operations for the Department of Land and Natural Resources."							
23	SECTION 4. <u>AMENDMENTS</u> .							
24	4 CMC § 53001, et seq., the Taulamwaar Sensible CNMI Cannabis Act of 2018 of the							
25	Commonwealth Code is hereby amended as follows:							
26	A. 4 CMC §53002 of the Commonwealth is hereby amended by striking subsection (c)							
27	and renumbering all subsections accordingly:							
28	<b>B.</b> 4 CMC §§ 53008 (a), (b), (d), (e) and (n) are hereby amended to read as follows:							
29	"(a) To conduct hearings pertaining to the violation of this chapter or							
30	regulations promulgated hereto; including hearings for the purpose of approving							
31	marijuana licenses and other business allowed under this chapter.							
32	(b) To promulgate such rules and regulations, as may be necessary to fulfill the							
33	intent, policies, and purposes of this chapter. The Commission may use such rules and							
34	regulations to interpret, enlarge upon, except provisions defining the authority and							
35	powers of the Commission, or define, or any provision of this chapter to the extent that							

	HOUSE BILL 21-55, HD1, SD1						
1	such provision is not specifically defined by this chapter. The rules and regulations						
2	shall, at a minimum, provide for the following:						
3	(1) A code of ethics for the members of the Commission and its officers						
4	and employees.						
5	(2) Supervision, monitoring, and investigation or other means to ensure						
6	the suitability and compliance with the legal, statutory, and contractual						
7	obligations of owners, operators, and employees of marijuana businesses and						
8	other persons licensed under this chapter.						
9	(3) The examination, supervision, and monitoring of the continuing						
10	fiscal and financial capability and transactions of marijuana business owners,						
11	operators, concessionaires and other parties with any direct relation to the						
12	marijuana business operators and to protect the public in the event that such						
13	capability is significantly diminished.						
14	(4) To collaborate in the definition, coordination, and execution of the						
15	social, environmental, and economic policies for the operations of the marijuana						
16	businesses.						
17	(5) To authorize and certify all the equipment, facilities, and tools or						
18	utensils used by the operations of marijuana businesses.						
19	(6) To issue licenses for marijuana businesses and other authorized						
20	activities under this chapter.						
21	(7) To examine, supervise, and monitor the eligibility of all authorized						
22	and licensed marijuana businesses or activities authorized under this chapter;						
23	including their partners and principal employees.						
24	(8) To investigate and penalize any administrative infractions practiced						
25	according to the appropriate substantial and procedural legislations.						
26	(9) To ensure that the relationship of the licensed marijuana business						
27	and individuals or entities authorized for personal or medicinal use of marijuana						
28	with the government and the public is in compliance with the Commission's						
29	regulations and provides the highest interest to the Commonwealth.						
30	(10) The exclusion and removal of undesirable persons from the						
31	marijuana businesses.						
32	(11) Civil penalties for the violation of provisions or regulations						
33	imposed under this chapter.						
34	(12) Penalties for the late payment of applicable fines or fees						
35	(d) To require and demand access to and inspect, examine, photocopy, and audit						
36	all papers, books and records of the license marijuana businesses on its premises or						
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1	elsewhere as practical, including inspecting the gross income produced by the					
2	marijuana businesses and verification of their income, and all other matters affecting					
3	the enforcement of the Commission's policy or as required pursuant to this chapter.					
4	(e) For the types of licenses or permits to be covered by the marijuana license					
5	and their structure.					
6	<b>C.</b> 4 CMC § 53009(a) is hereby amended to read as follows:					
7	"(a) The Commission shall hire a Managing Director who will be responsible					
8	for the overall administration of the Commission and the supervision of the marijuana					
9	licensee and others pursuant to this chapter."					
10	<b>D.</b> 4 CMC § 53010 is hereby amended to read as follows:					
11	"The Commission shall promulgate rules and regulations to carry out the					
12	purposes of this chapter, including, but not limited to, marijuana promotional activities,					
13	compliance and internal controls, and control of the financial suitability of licensed					
14	operators. The Commission may, in addition to any other purpose, use such rules and					
15	regulations to interpret, enlarge upon, or define any provision of this chapter."					
16	E. 4 CMC § 53074 is hereby amended to read as follows:					
17	"§ 53074. Commonwealth Public Lands Shall Not be Leased or Used for					
18	Cannabis (Marijuana) Businesses.					
19	The Department of Public Lands and all other government entities shall not					
20	lease or use public lands for the purpose of establishing cannabis (marijuana)					
21	businesses or establishments. This section does not apply to existing public land leases					
22	with existing hotels or commercial buildings."					
23	SECTION 5. <u>SEVERABILITY</u> .					
24	If any provisions of this Act or the application of any such provision to any person or					
25	circumstance should be held invalid by a court of competent jurisdiction, the remainder of this					
26	Act or the application of its provisions to persons or circumstances other than those to which					
27	it is held invalid shall not be affected thereby.					
28	SECTION 6. <u>SAVINGS CLAUSE</u> .					
29	This Act and any repealer contained herein shall not be construed as affecting any					
30	existing right acquired under contract or acquired under statutes repealed or under any rule,					
31	regulation, or order adopted under the statutes. Repealers contained in this Act shall not affect					
32	any proceeding instituted under or pursuant to prior law. The enactment of the Act shall not					
33	have the effect of terminating, or in any way modifying, any liability, civil or criminal, which					
34	shall already be in existence on the date this Act becomes effective.					

#### SECTION 7. EFFECTIVE DATE.

This Act shall take effect upon its approval by the Governor, or its becoming law without such approval.

Attested to by:

Linda B. Muña, House Clerk

Certified by:

**SPEAKER BLAS JONATHAN "BJ" T. ATTAO** House of Representatives 21<sup>st</sup> Northern Marianas Commonwealth Legislature

Approved	this	<b>h</b> day of	May	, 2020
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