

# Gov. Msg. No. 24-

Dennis James "DJ" C. Mendiola Lieutenant Governor

GOV2025-037

### David M. Apatang Governor

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS OFFICE OF THE GOVERNOR

August 5, 2025

The Honorable Edmund S. Villagomez Speaker House of Representatives Twenty-Fourth Northern Marianas Commonwealth Legislature Saipan, MP 96950

The Honorable Karl R. King-Nabors President The Senate; Twenty-Fourth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Dear Mr. Speaker and Mr. President:

This is to inform you that I have signed into law House Bill No. 24-2, entitled, "To establish a process for the delivery of a State of the Commonwealth Address to the Legislature by the Governor.", which was passed by the House of Representatives and the Senate of the Twenty-Fourth Northern Marianas Commonwealth Legislature.

This bill becomes Public Law No. 24-09. Copies bearing my signature are forwarded for your reference.

Sincerely,

Governor

cc: Lieutenant Governor; Attorney General; Commonwealth Law Revision; Public Auditor; Acting Special Assistant for Administration; Programs and Legislative Review Office

OFFICE OF THE

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## TWENTY-FOURTH NORTHERN MARIANA COMMONWEALTH LEGISLATURE

## IN THE HOUSE OF REPRESENTATIVES

### FIRST REGULAR SESSION

**FEBRAUARY 14, 2025** 

**REPRESENTATIVE RALPH N. YUMUL OF SAIPAN, PRECINCT 3** (*for himself,* Representatives Joel C. Camacho, and Marissa R. Flores) in an open and public meeting with an opportunity for the public to comment, introduced the following Bill:

## H. B. No. 24-2

### AN ACT

TO ESTABLISH A PROCESS FOR THE DELIVERY OF A STATE OF THE COMMONWEALTH ADDRESS TO THE LEGISLATURE BY THE GOVERNOR.

### IN THE HOUSE OF REPRESENTATIVES

The Bill was referred to the House Committee on Judiciary and Governmental Operations, which submitted Standing Committee Report 24-1; adopted 5/15/2025.

THE BILL WAS PASSED BY THE HOUSE OF REPRESENTATIVES ON FIRST AND FINAL READING, MAY 15, 2025;

without amendments and transmitted to THE SENATE.

### IN THE SENATE

The Bill was referred to the Senate Committee on Judiciary, Government, and Law, which submitted Standing Committee Report 24-19; adopted 7/14/2025.

THE BILL WAS PASSED BY THE SENATE ON FIRST AND FINAL READING, JULY 14, 2025;

without amendments and returned to THE HOUSE OF REPRESENTATIVES.

H. B. No. 24-2 is duly passed by the Twenty-Fourth Northern Marianas Commonwealth Legislature.

Linda B. Muña, House Clerk



TWENTY-FOURTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

## IN THE HOUSE OF REPRESENTATIVES

FIRST DAY, SECOND SPECIAL SESSION
MAY 15, 2025

## H. B. No. 24-2

## AN ACT

TO ESTABLISH A PROCESS FOR THE DELIVERY OF A STATE OF THE COMMONWEALTH ADDRESS TO THE LEGISLATURE BY THE GOVERNOR.

## BE IT ENACTED BY THE TWENTY-FOURTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:

### SECTION 1. FINDINGS AND PURPOSE.

Article II, Section 9 (b) of the Constitution of the Commonwealth of Northern Mariana Islands provides: "The Governor shall report at least annually to the legislature regarding affairs of the Commonwealth and new measures that are necessary or desirable. The report shall include a comprehensive annual financial report prepared in accordance with generally accepted accounting principles." Similarly, Article II, Section 3 of the United States federal Constitution, provides that the President "shall from time to time give to the Congress information of the State of the Union, and recommend to their Consideration such measures as he shall judge necessary and expedient."

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Adopting the federal phrase "State of the Union" but changing "Union" to "Commonwealth," our government describes the annual report of the Governor as a "State of the Commonwealth Address" or SOCA that is delivered expressly to the Legislature. Traditionally, the governor may deliver a SOCA in writing or as a recorded or live speech. A mere written SOCA could be delivered by hand or electronic means for the Legislature to read at the convenience of the members. But a live SOCA raises unique concerns that require planning and joint decision-making. Presently, other than establishing an annual requirement, the CNMI Constitution leaves undecided the details of how, when and where the annual SOCA shall be delivered to the Legislature.

Ideally, a live SOCA would need to be delivered in the physical presence of

Ideally, a live SOCA would need to be delivered in the physical presence of the Legislature in order to be effective—although the SOCA also could be simultaneously broadcast on TV or radio or streamed on the internet for the benefit of the public. Historically, the delivery of the SOCA as a live speech in the presence of the Legislature has been preceded by a formal invitation by the Legislature to the Governor through a joint resolution of the House and Senate. The invitation for a live SOCA has traditionally identified mutually acceptable meeting time and place that was convenient for all branches of government.

As a practical and logistical matter, the timing of the delivery of a live SOCA requires careful consideration of several factors, including availability of all branches of government, convenience of access and related political concerns such as an impending election. The location of a live SOCA also must be able to accommodate all members of the Legislature and any members of the Executive and Judicial branches that may wish to attend, along with an opportunity for the

public to attend or at least hear the SOCA. Given these competing interests and the absence of a formalized process to schedule a SOCA, particularly a live SOCA, the Legislature finds that clear legislation is needed to set out some of the basic steps in scheduling the annual delivery of a SOCA to the Legislature. In order to address this need to establish a straightforward process for scheduling a SOCA in place of traditional methods that can be inconsistently applied, this legislation creates a statutory, yet flexible, process for scheduling the annual delivery of a SOCA, particularly when the SOCA is delivered live.

### SECTION 2. AMENDMENT.

Title 1 (Government), section 2053, of the Commonwealth Code is amended to read as follows:

### "§ 2053. Office of the Governor: Duties.

- (a) The Governor has the powers and duties as provided in the Commonwealth Constitution or as provided by law. In addition, the Governor shall receive official visitors and conduct official ceremonies of the Commonwealth. These duties and responsibilities may be delegated to the Lieutenant Governor or to elected or appointed officials of the Commonwealth.
- (b) Consistent with Article II, section 9, of the CNMI Constitution, the Governor shall deliver an annual State of the Commonwealth Address (SOCA) to the Legislature. The Governor shall deliver the SOCA not later than March of any calendar year, and may present the SOCA live, recorded or in writing. A written or recorded SOCA shall be transmitted by the Governor to the President of the Senate and Speaker of the House for

delivery to the members. Prior to any live SOCA, the Governor shall give written notice of a proposed date and time to both the President of the Senate and the Speaker of the House no later than 45 days prior to the proposed date in order for the Legislature to consider a joint resolution setting out the time and place for the SOCA. If such a joint resolution fails to pass in both houses of the Legislature, the Governor shall submit only a written or recorded SOCA."

### SECTION 3. SEVERABILITY.

If any provisions of this Act or the application of any such provision to any person or circumstance should be held invalid by a court of competent jurisdiction, the remainder of this Act or the application of its provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.

### SECTION 4. SAVINGS CLAUSE.

This Act and any repealer contained herein shall not be construed as affecting any existing right acquired under contract or acquired under statutes repealed or under any rule, regulation, or order adopted under the statutes. Repealers contained in this Act shall not affect any proceeding instituted under or pursuant to prior law. The enactment of the Act shall not have the effect of terminating, or in any way modifying, any liability, civil or criminal, which shall already be in existence on the date this Act becomes effective.

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SECTION 5. EFFECTIVE DATE.

This Act shall take effect upon its approval by the Governor, or it becoming law without such approval.

Attested to by:

Linda B. Muña, House Clerk

Certified by:

House of Representatives

24th Northern Marianas Commonwealth Legislature

Approved this 3th day of August, 2025

David M. Apatang

Governor

Commonwealth of the Northern Mariana Islands